National training survey comments management in 2014

Briefing note 4

In response to feedback, we have simplified the process for sharing and managing patient safety and bullying and undermining comments made in the national training survey.

Following the 2013 national training survey we met with deaneries/local education and training boards (LETBs), local education provider (LEP) representatives, trainee groups and royal college representatives to review the NTS comments collection and management process. Through these workshops and conversations we have made significant changes to the process, with the key aim of simplifying it for deaneries/LETBs.

Key changes for 2014

- The 2014 survey has two dedicated comments sections; one for collecting patient safety and one for bullying and undermining comments.

- The patient safety and bullying and undermining questions and guidance for survey respondents have been updated.

- Comments about the clinical environment will not be collected in the survey this year.

- All comments will be shared weekly with deaneries/LETBs - they will not be classified into ‘immediate’ and ‘non-immediate’ concerns.

- The process for responding to comments has been simplified and better aligned with existing deanery/LETB quality management processes.

- There will only be one deadline to respond to all patient safety and bullying and undermining comments after the survey closes.
The process for 2014

1. We will share both patient safety and bullying and undermining comments with deaneries/LETBs in weekly batches during the survey.

2. Deaneries/LETBs will use their local knowledge and experience to determine the severity and immediacy of comments. This can begin while the survey is still open.

3. By 13 May 2014, we will share a consolidated comments package, containing all comments raised throughout the survey for each deanery/LETB.

4. Deaneries/LETBs will have until 8 July 2014 to investigate and respond to comments, using the pre-populated template shared by the GMC.

5. We will quality assure deanery/LETB NTS comment responses to ensure appropriate action is being taken.

6. We will send formal feedback to deaneries/LETBs along with October 2014 Dean’s Reports templates.

Timeline

March to July 2014
Deaneries/LETBs review NTS comments and liaise with LEPs to investigate comments in their patch.

26 March to 8 May 2014
Survey open, NTS comments shared weekly with deaneries/LETBs and Royal Colleges during survey.

13 May 2014
Consolidated comments package shared with deaneries/LETBs.

8 July 2014
Deadline for deaneries/LETBs to respond to all NTS comments.

July/Aug 2014
GMC review deanery/LETB NTS comment responses.

August 2014
GMC feedback sent to deaneries/LETBs about NTS comment responses. October 2014 CR templates shared with deaneries/LETBs.

Autumn 2014
Patient safety and bullying and undermining narrative reports to be published.

Improving the quality of comments

Briefing note 3 highlights some of the most important changes to the survey for 2014. In particular we have created a new section in the survey for collecting bullying and undermining comments.

Additionally we have improved the guidance to doctors in training for submitting both patient safety and bullying and undermining comments.
The aims of these changes are to:

- encourage trainees to make more specific comments that can be investigated effectively
- reduce the number of general service-related comments made in the survey
- remove confusion about how comments are processed and what this means for respondents’ involvement and anonymity
- ensure that trainees recognise the need to report issues professionally, honestly and in good faith

You can find a copy of the questions and guidance for bullying and undermining and patient safety in the annex to briefing note 3 (www.gmc-uk.org/nts).

Receiving comments

We will share all new comments – both patient safety and bullying and undermining comments - with nominated deanery/LETB contacts on a weekly basis. We will not categorise them into immediate and non-immediate; it will be up to the deanery/LETB to review them and assess their immediacy.

We will allocate each comment a unique reference number and share the text, along with some supplementary information, in a pre-populated comments response spreadsheet.

We will upload the template into the deanery/LETB’s dedicated 2014 NTS Comments folder in GMC Connect and email the deanery/LETB contact(s) to let them know when the comments are available.

After the survey closes we will share a consolidated comments package with each deanery/LETB, containing all comments raised and shared during the survey.

We will circulate an empty copy of the response template to deaneries/LETBs for information purposes before the survey starts.

Who has access to my deanery/LETB's 2014 NTS Comments folder?

NTS comments can be sensitive. For this reason only nominated contacts can access the 2014 NTS Comments folder for each deanery/LETB in GMC Connect. Before the survey starts we will contact our primary survey contact at each deanery/LETB to ask them to update and confirm who should have access. Deaneries/LETBs can change this at a later date by contacting us at nts@gmc-uk.org.

Why are comments not being classified as “immediate” or “non-immediate” this year?

In 2013 categorising comments into “immediate” and “non-immediate” helped deaneries/LETBs to investigate concerns in a more targeted way. However, working to the multiple deadlines proved challenging and resource-intensive for deaneries/LETBs and LEPs. For 2014 we will instead share all new comments with deaneries/LETBs on a weekly basis.

There is a single deadline for responding to all comments at the end of the survey. However, if an issue needs to be referred to the enhanced monitoring process, deaneries/LETBs should do this immediately, rather than waiting for the comments response deadline.
Responding to comments

We have simplified the process for responding to comments for 2014.

Deaneries/LETBs will respond to all comments (both patient safety and bullying and undermining) by completing and uploading the pre-populated comments template to GMC Connect. There is a single deadline for responding to all comments: 8 July 2014.

Choosing a response option

Depending on the issue raised in the comment, the deanery/LETB will need to report whether the issue needs to be monitored and, if so, which monitoring process would be most appropriate.

There are three possible outcomes for issues raised in the survey:

- a) monitor through the Dean’s Report
- b) monitor through the enhanced monitoring process or
- c) close the issue (if no further action is required)

To help identify which of the above reporting and monitoring outcomes is most appropriate and to highlight whether an issue had already been reported to us (known issues) or not (unknown issues), there are six pre-defined response options within the comments response template.

The response map on page 8 and the table beneath it explain the different response paths, the actions required by the deanery/LETB in each instance and how we will treat comments on each respective path.

Monitoring: routine monitoring and enhanced monitoring

Issues that need to be reported to and monitored by the GMC are those that are adversely affecting:

- trainee or patient safety,
- the progression of doctors in training, or
- the quality of the training environment, calling into question its fitness for training doctors.

Examples might include, if there is not appropriate supervision of doctors in training out of hours, if doctors in training find it difficult to access local or regional teaching or if doctors in training are being undermined by their consultant or nursing staff.

We have two established monitoring processes:

- routine monitoring via the Dean’s Report
- the enhanced monitoring process (formerly known as the response to concerns process)

Under routine monitoring, when deaneries/LETBs are concerned about the training of doctors or patient safety, they need to work with trusts and health boards to make improvements. We receive updates on this process in the Dean’s Report (DR) (April and October).

Where it is difficult for deaneries/LETBs to make progress on an issue locally or where the issue is so serious, it may be necessary to refer it to our enhanced monitoring process (EM). In our
enhanced monitoring process we work directly with deaneries/LETBs to improve the quality of training and reduce risk to patient safety. This usually means that we require more frequent updates (outside of, but in addition to, routine monitoring).

A GMC representative can also support a deanery or a LETB at a visit to the trust or health board to monitor the quality of training, however this visit remains a local visit and not a GMC visit. This representative will be from a group of associates who are medical experts, and they will be supported by a GMC staff member.

If you have any queries about the Dean’s Report or enhanced monitoring process, please contact your regional quality assurance manager.

**Service issues**

Some of the comments trainees make may not relate specifically to medical training. Where comments do not specifically relate to training issues, the issues may still seriously impact the training environment and they do need to be addressed.

Where serious issues around service have been raised, it might be appropriate to share the comment with relevant health systems regulators. It may also be appropriate to refer service issues to the enhanced monitoring process if progress cannot be made on the issue locally or if patient or trainee safety are seriously at risk. This enables us to support deaneries and LETBs by becoming more directly involved in investigations and monitoring.

Where you can resolve the problem locally or in collaboration with the local health systems regulator, you do not need to raise the issue to enhanced monitoring. Response option 6 should be used in these cases (see below).

**Responding to comments about issues already reported to the GMC**

In previous years deaneries/LETBs have said that many concerns raised by doctors in training were already being monitored, either through the Dean’s Report or through the enhanced monitoring process. In 2014 where this is the case, we are asking deaneries/LETBs to include the DR item number or EM item number in the relevant column of the NTS comments response template.

**Responding to multiple comments about the same issue**

It may be that multiple comments are about the same issue. We recommend that, in this situation, deaneries/LETBs only provide one single response to the issue, rather than responding to each comment individually. When you would like to do this, please select one comment as the "parent" comment. For any additional comments linked to the parent comment, enter the parent comment ID in the appropriate column of the NTS comments response spreadsheet.
Sharing and investigating comments

To investigate new concerns or comments that indicate progress on a known issue has not been made, deaneries/LETBs may need to share the comments with LEPs, colleagues within the deanery/LETB, and other regulators.

The guiding principle is that comments should be shared to the extent required to assess the risk to patient and/or trainee safety. The way in which comments are investigated should ensure that the trainee raising the concern does not suffer any adverse consequences for doing so in good faith.

We are working with volunteer deaneries/LETBs to develop templates to support the sharing of patient safety and bullying and undermining comments. We will share these with deaneries/LETBs before the survey opens.

Sharing comments with local education providers

Deaneries/LETBs should share all comments with the relevant LEP for information purposes. This can be either verbatim or as a summary.

A response from the LEP will not always be required. Deaneries/LETBs should use their discretion to decide this, based on whether the comment highlights new information about patient safety or the training environment.

Where a response is required, the deanery/LETB will set the deadline for the LEP.

Working with royal colleges

We will be working with a small number of royal colleges to pilot their involvement in the NTS comments process.

Patient safety and bullying and undermining comments relating to these specialties will be provided to the respective college as they may be able to assist with investigations. If the college has any additional information that may support investigations into an issue, they will share this with the GMC and we will pass this on to the relevant deanery/LETB.

Trainee anonymity

It is important that doctors in training feel they can raise concerns made in good faith without suffering disadvantage or being reprimanded. However in some cases it may be necessary to an investigation to know the identity of the doctor in training who makes a comment in the survey.

Patient safety comments

If it is necessary to an investigation, deaneries/LETBs can ask for the identity of the doctor who makes a patient safety comment. We will inform the trainee and share this information with the deanery/LETB.

Bullying and undermining comments

If it is necessary to an investigation, deaneries/LETBs can ask for the identity of the doctor who makes a bullying and undermining comment. We will ask the trainee if they agree to their identity being shared and will only share it if the trainee agrees.

Making comments honestly and in good faith

We expect all doctors in training to make comments honestly and in good faith. Deaneries/LETBs should proceed with investigations on the basis that doctors in training have made their comments in good faith, supporting their ability to raise concerns. In the exceptional circumstance that a respondent has acted in bad faith, their deanery/LETB would need to consider whether the doctor’s fitness to practise is called into question.
Reviewing comments and feedback

Deanery/LETB responses will be quality assured by members of the regional quality assurance teams and medical experts from our enhanced monitoring associates (EMA) (formerly the responses to concerns associates team or RCAT). They will consider whether appropriate action has been taken and will check for consistency across deaneries/LETBs. Formal feedback will be provided in August 2014, along with the October 2014 Dean’s Report templates.

Contact

Ruhi Merali
NTS team
nts@gmc-uk.org
020 7189 5461
February 2014
Deaneries/LETBs should use this response map in conjunction with the table below to complete the pre-populated NTS comments response template. These response options are intended to ensure that the issues raised by doctors in training in the survey are reported on and monitored using the appropriate process.

**Key**

<table>
<thead>
<tr>
<th>Colour</th>
<th>Monitoring process</th>
</tr>
</thead>
<tbody>
<tr>
<td>Blue</td>
<td>Enhanced monitoring</td>
</tr>
<tr>
<td>Cyan</td>
<td>Dean’s Report</td>
</tr>
<tr>
<td>White</td>
<td>Monitoring not required</td>
</tr>
</tbody>
</table>

**Response map**

Comment received, reviewed by deanery/LETB, triangulated with local evidence sources.

Have you already reported the issue to the GMC?

- Yes
  - Is the issue part of an existing enhanced monitoring case?
    - Yes
      - Select response 3
        - The quality assurance manager for your region will contact you to check the status of the issue.
    - No
      - No, it is already reported in the DR
      - Select response 1
        - Continue routine monitoring via DR, next update in Oct 14 DR.
- No
  - Is the issue serious enough to be reported to enhanced monitoring directly?
    - Yes
      - Select response 5
        - Contact your regional quality assurance manager to refer the issue to EM as soon as possible.
    - No
      - Is further local action required to address the issue, meaning it will need to be monitored via the DR?
        - Yes
          - Select response 4
            - Report on the issue as a new item in the Oct 14 DR.
        - No
          - Select response 6
            - Provide explanation for closing the issue in the notes column of the NTS comment response spreadsheet.

Does the comment cause concern that the existing action plan for this issue has not been effective?

- No
- Yes

Can the action plan be brought back on track through local action?

- Yes
- No
## Response options for completing the NTS comments response template

<table>
<thead>
<tr>
<th>Response option</th>
<th>Description</th>
<th>Deanery/ LETB actions</th>
<th>GMC actions</th>
<th>Feedback</th>
</tr>
</thead>
<tbody>
<tr>
<td>1</td>
<td>the issue described is already known, and the issue has already been reported in the Dean’s Report, and the NTS comment adds no further information that suggests additional reporting may be required.</td>
<td>Enter DR item number in the relevant column of the NTS comments response spreadsheet. An update on the issue will be needed in the October 2014 DR.</td>
<td>We will cross reference the NTS comment with the existing DR item. If this response option is appropriate, the deanery/LETB will continue to report in the DR as normal.</td>
<td>If we think that the NTS comment requires additional reporting, we will include this in our feedback (the NTS comment will then be reported using response 2). We will check for this update in the October 2014 DR. If we do not think that the comment overlaps sufficiently with a known DR issue, we will advise you and the comment will be treated as a new issue (either response 4, 5, or 6).</td>
</tr>
<tr>
<td>2</td>
<td>the issue described is already known, and it has already been reported to us and is being monitored in the Dean’s Report, but the NTS comment causes concern that the existing action plan for this issue may have fallen behind or been ineffective, and the action plan can be brought back on track through local action.</td>
<td>Enter the DR item number in the relevant column of the spreadsheet. An update on the issue will be needed in the October 2014 DR. If the NTS comment increases the severity of the issue, you may need to escalate the issue to EM by contacting your regional quality assurance manager as soon as possible (response 5).</td>
<td>We will cross reference the NTS comment with the existing DR item. If this response option is appropriate, we will update your October 2014 DR template with details of the comment which indicate that the action plan in place for this issue has fallen behind or been ineffective.</td>
<td>We will check that the NTS comment links with the stated DR item number. If we think the NTS comment does not link and should be a new DR item number, we will inform you and the comment will then follow response 4. If the comment indicates that the issue may need to be escalated to EM we will contact you and the comment will then follow response 5.</td>
</tr>
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<td>3</td>
<td>the NTS comment relates to an existing enhanced monitoring case.</td>
<td>Enter enhanced monitoring item number in the relevant column of the spreadsheet.</td>
<td>We will cross reference the NTS comment with the existing EM item. Our regional quality assurance teams will contact you to check the status of the EM case (for example, whether the comment suggests that the issue needs any further immediate attention).</td>
<td>After our regional QA teams have discussed the status of the issue with you and updated our systems, the issue will continue to be monitored through the normal EM processes. If we do not think that the NTS comments links to the stated EM case, we advise how best it should be monitored.</td>
</tr>
<tr>
<td>4</td>
<td>the issue described in the NTS comment has not been reported to us</td>
<td>Select this response and report on this issue in the October 2014 DR.</td>
<td>If the issue raised in NTS comment can be monitored routinely through the DR, we will include the issue as a new item in your October 2014 DR template. When we review the October 2014 DR we will check that you have reported on the NTS comment and the issue will continue to be monitored through the DR.</td>
<td>If we think that this issue should be monitored via EM or does not need to be monitored at all, we will include this in our formal feedback on your NTS comment responses.</td>
</tr>
<tr>
<td>5</td>
<td>the NTS comment describes an issue that has not already been reported to us and you think the issue needs enhanced monitoring.</td>
<td>Please contact your regional quality assurance manager as soon as possible to refer the issue to enhanced monitoring.</td>
<td>If you refer the issue to the EM process the issue will then be monitored through the normal EM processes.</td>
<td>If we think this should be monitored by the DR, we will let you know and the NTS comment will need to be reported via response 4.</td>
</tr>
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</tbody>
</table>
| 6               | - the NTS comment describes a new issue that has not been reported to us  
|                 | - **but should not be monitored** via either the DR or EM. | Use the notes column to describe why you think that the NTS comment can be closed immediately. If relevant, include how the comment has been resolved or share any action plans. | We will check whether we think your response is appropriate. | If we think that this comment needs to be monitored via the DR or EM or if we need further information we will include this in our formal feedback on your NTS comment responses in August. |

This might be because:

a) The issue does not meet the threshold to warrant monitoring.

b) The comment describes a service issue which has been referred to the relevant health systems regulator and it does not seriously affect trainee or patient safety.

c) The issue has been resolved and does not require monitoring.

d) The NTS comment is not a trainee or patient safety issue or a bullying and undermining issue.